

UNDER CONSTRUCTION:

The Many Roads to Policy

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The Road Ahead

- ⦿ Background: Framing the Conversation
 - Problem Definition
 - Policy Options
- ⦿ Claims Making: Soft Law vs. Hard Law
- ⦿ Iterative Regulation: An Alternate Construction

The Challenge



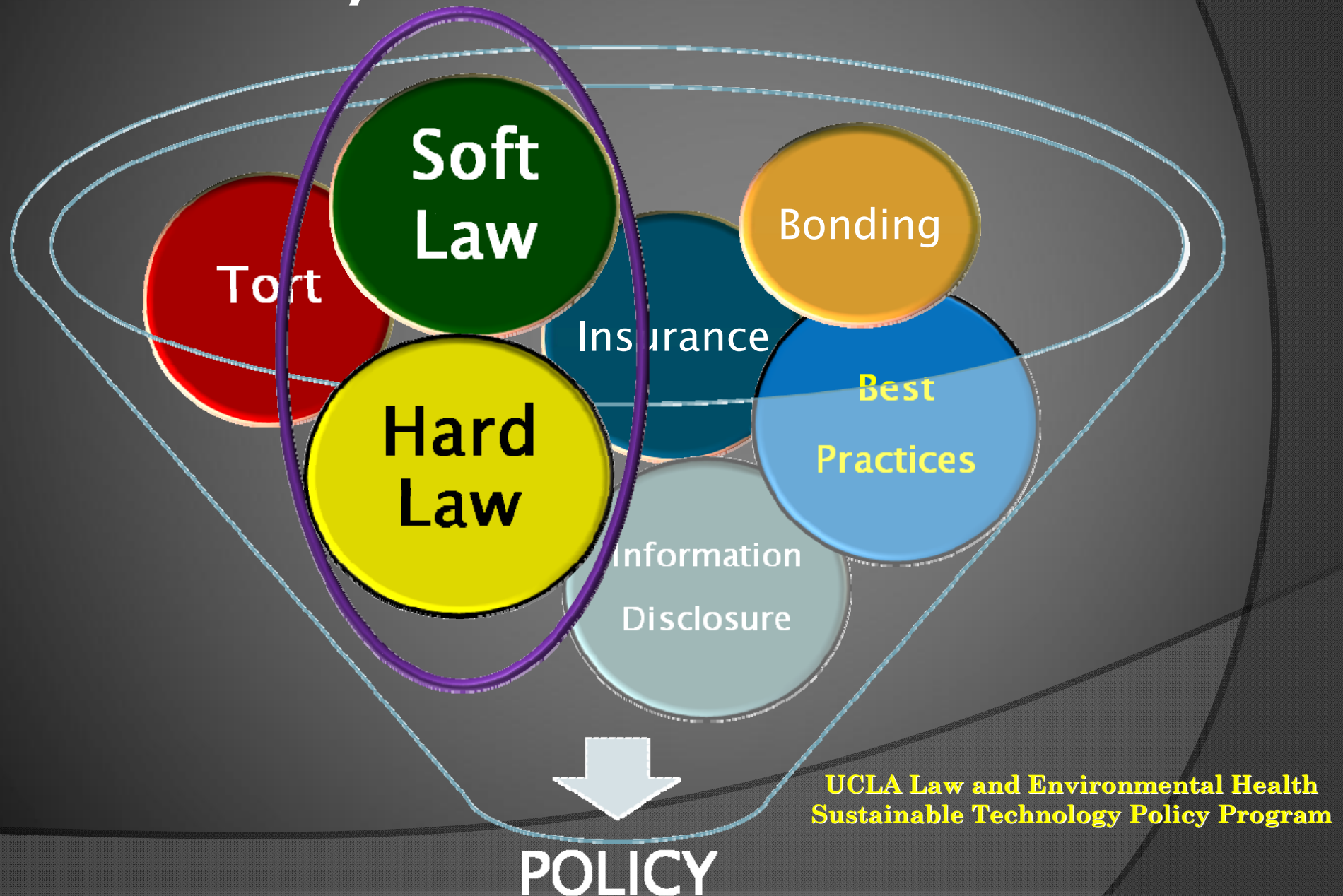
Development and
deployment of an
emerging technology



Negative public health
and environmental
impacts

All while
operating
under
conditions
of
uncertainty

The State of the Discourse: The Policy Milieu




The State of the Discourse: The Competing Claims

- ◎ Social Problems Theory

- Claims-making

- ◎ Political Science Theory

- Policy Streams and Policy Entrepreneurs



**Problem:
Addressing
Nanotechnology
Concerns**



Impacts Many

Lack of Timely

Limited Gov't

**Speed of
Development
& Deployment**

Problem

Attributes:

Constructing the Soft Law Narrative

- ⊙ Business can effectively manage these concerns in the near to medium term
 - Hard law is impractical and unnecessary
- ⊙ Driven by Two Sets of Claims
 - Incentives and Capacity of Business
 - Nature of Regulation

The Business Narrative: Incentives

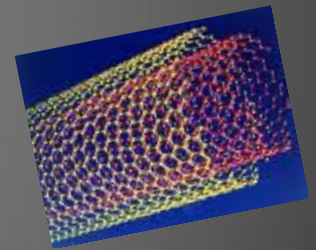
- ◉ Industry has strong incentives to adopt safe practices
 - Fear of Liability
 - Fear of Technology Stigma
 - The “Good Neighbor” Norm

Types of Incentive Slippage

- Calculated Slippage: Rational Actor in Action
 - Conflicting Norms/Incentives
- Routine Slippage: Coordination Mechanisms
 - Information Flow
 - Resource Allocation
 - Allocation of Authority
- Cognitive Slippage: Norm Activation Barriers
 - Defensive Denial
 - Norm Neutralization

The Business Narrative: Capacity

- ◎ Businesses are in the best position to respond to concerns
 - Businesses are agile, responding efficiently to changing conditions.
 - Businesses have explicit and tacit operation-specific knowledge
 - Businesses act effectively through trade associations and strategic alliances



The Regulatory Narrative

- ◎ Conventional Regulation Structure:

- Rigid, top-down, one-size-fits-all approach

- ◎ Conventional Regulation Mechanisms:

- Relies upon prescriptive “acceptable” exposure levels
- Information and methodological gaps are barriers to its use.

The Regulatory Narrative: Structure

- ⦿ Conventional regulation almost uniformly relies upon performance standards
- ⦿ Conventional regulation tends to look to best technology/best practices
- ⦿ Conventional regulation—in design and implementation—accounts for diversity

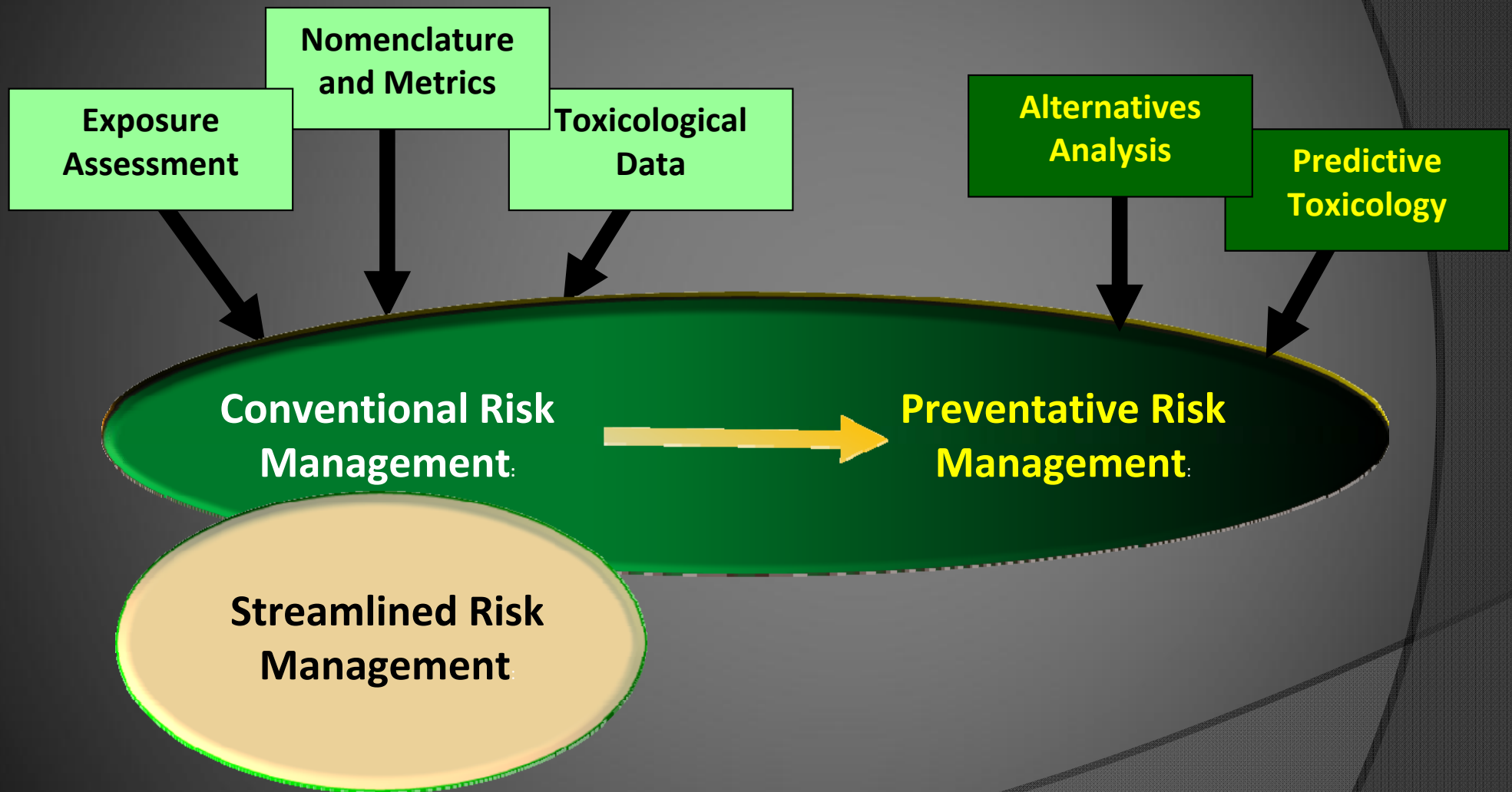
The Regulatory Narrative: Mechanisms

- ⦿ Conventional Regulation does often set acceptable exposure levels
- ⦿ Yet conventional regulation is a substantially broader umbrella
 - Information-based regulation
 - Management-based regulation
 - Qualitative risk management

Government Roles & Capacities

- ◉ Information Collection/Dissemination
- ◉ Coordination of Conflicting Approaches
- ◉ Quality Control and Enforcement
- ◉ Standard setting

Interactive Regulation: Conceptual Model



Iterative Regulation: Streamlined Risk Management



**Streamlined Risk
Management**



Best Practices?

RECOMMENDED PRACTICES +						REPORTED PRACTICES																			
						American (Bayer Mat)	Carbon Sol	California (California)	Cheap Tub	Cnano	ELORET	Lawrence (Lawrence)	Lawrence (Lawrence)	Molecular	Nanomix	NASA Ames	San Jose St	Santa Clara	Stanford N	Stanford U	Sun Innovat	Unidym	University	University of Southern California	
Engineering Controls						N/A	Yes	Yes	Yes	N/A	Yes	N/A	Yes	N/A	Yes	N/A	N/A	N/A	N/A	Yes	Yes	Yes	Yes	Yes	Yes
Source enclosure	With HEPA Filter						Yes				Yes									Yes		Yes		Yes	
Local exhaust ventilation system	Without HEPA filter																								
	Unspecified					Yes	Yes	Yes				Yes								Yes		Yes			
Others (unspecified by NIOSH)	Fume hood							Yes			Yes					Yes	Yes			Yes		Yes			
	Glove box						Yes	Yes			Yes					Yes	Yes			Yes	Yes	Yes			
	HVAC																								
	Clean room																								
	Closed piping system																								
	Laminar flow clean bench																								
	Biosafety cabinet																								
	Negative pressure differential						Yes	Yes																	
	Positive pressure differential																								
	Glove bag						Yes													Yes					
Sticky mats						Yes		Yes							Yes (adsorbed to a solid surface, not necessarily a sticky mat)							Yes (adsorbed to a solid surface, not necessarily a sticky mat)			
Safe Work Practices							Yes	Yes				Yes							Yes	Yes					
Educating workers on the safe handling of ENMs to minimize inhalation and skin contact						Yes	Yes					Yes								Yes		Yes			
Providing information on the hazardous properties of the nanomaterials product with instruction on measures to prevent exposure						Yes	Yes			Yes		Yes								Yes					
Encouraging workers to use hand washing facilities before eating, smoking, or leaving the workplace										Yes										Yes					
Providing additional control measures (e.g., decontamination of facilities for workers if warranted by the hazard) to ensure that ENMs are not transported outside the work area						Yes						Yes													
Providing facilities for showering and changing clothes to prevent the inadvertent contamination of other areas caused by the transfer of nanomaterials on clothing and skin						Yes (no showering, but changing room)																			
Ensure cleaning of work areas at the end of each work shift, at a minimum, using either a HEPA-filtered vacuum cleaner or wet wiping methods						Yes	Yes													Yes					
Avoiding handling nanomaterial in the open air in a "free particle" state																						Yes			
Storing dispersible nanomaterials, whether suspended in liquids or in a dry particle form in closed (tightly sealed) containers whenever possible						Yes	Yes			Yes												Yes			
Avoiding storing and consuming food or beverages in workplaces where nanomaterial are handled.						Yes																			
Clean up							Yes	Yes	Yes											Yes					
HEPA-filtered vacuum cleaners						Yes	Yes														Yes				
Wet/Damp wiping						Yes	Yes														Yes				
Commercially available wet or electrostatic microfiber cleaning cloths																									
Personal Protective Equipment							Yes	Yes	Yes		Yes	Yes	Yes		Yes	Yes				Yes	Yes	Yes	Yes		
Protective garments/clothing *																									
Gloves *	Powder-free latex						Yes			Yes															
	Powder-free nitrile						Yes		Yes		Yes						Yes				Yes	Yes			
	Other																								
	PVC, PET, Neoprene, Leather																								
Shoe Cover (unspecified by NIOSH)						Chemical Proof	Double	Chemical Proof			Chemical Proof					General				Chemical Proof		General			
Safety Glasses (unspecified by NIOSH)						Yes	Yes	Yes			Yes					Yes	Yes					Yes w/side shields	Yes		
Other (unspecified by NIOSH)																									
NIOSH-approved Respirators (with HEPA filter)	Air purifying respirators					APF 50	P100		N100	N100/P100/R100											Closed-toe shoes, face shields	Dust mask	N100/P100		
Other respirators (unspecified by NIOSH)	Powered air purifying respirators					Yes																Yes			
Recommended by NIOSH 2009																									
* Not specifically recommended but referred to by NIOSH 2009																									
Assigned Protection Factor (APF)																									
Heating, Ventilation, and Air Conditioning (HVAC) systems																									